

Message Text

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ACTION IO-06

INFO OCT-01 ISO-00 CIAE-00 CU-02 INR-05 NSAE-00 RSC-01

AF-04 ARA-06 EA-06 EUR-08 NEA-06 DODE-00 PM-03 H-01

L-01 NSC-05 PA-01 PRS-01 SP-02 SS-20 OMB-01 SSO-00

NSCE-00 USIE-00 INRE-00 DRC-01 /081 W

----- 097775

O R 111933Z OCT 74

FM AMEMBASSY PARIS

TO SECSTATE WASHDC IMMEDIATE 3158

INFO USMISSION USUN IMMEDIATE

AMEMBASSY PHNOM PENH

AMEMBASSY TOKYO

C O N F I D E N T I A L SECTION 01 OF 02 PARIS 24182

NESCO

E. O. 11652: N/A

TAGS: PORG, OCON, UNESCO, CB

SUBJECT: GKR CREDENTIALS AT UNESCO 18TH GEN. CONF.

REF: STATE 223184

1. SINCE RECEIPT DEPARTMENT REFTEL, PERMDEL HAS CONSULTED CLOSELY WITH GENERAL CONFERENCE PRESIDENT HAGUIWARA (EX-GOJ AMBASSADOR TO FRANCE), GKR AMBASSADOR TO UNESCO ESSARO SISSOWATH, AND, ON OCTOBER 11, WITH GKR FOREIGN MINISTER LIM, AS WELL AS CONSULTATION IN STRICTEST CONFIDENCE WITH UNESCO LEGAL ADVISOR (LUSSIER, CANADA).

2. IN ANSWER TO PARA 1 REFTEL, PERMDEL WOULD STRESS THAT THERE IS NO "PAST PRACTICE" OR OTHER PRECEDENT FOR THIS ISSUE IN UNESCO GENERAL CONFERENCE HISTORY. WHILE POSSIBILITY OF GRUNK DELEGATION PRESENTING ITSELF CANNOT BE RULED OUT, PARTICULARLY AS
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THERE IS RESIDENT "GRUNK" MISSION IN PARIS AND THERE-

FORE DELEGATION COULD BE ASSEMBLED ON MOMENT'S NOTICE, THE SIMPLEST WAY TO ATTACK GKR IS THROUGH CHALLENGE TO ITS CREDENTIALS.

3. BY NOT PRESENTING CREDENTIALS GKR CAN AT LEAST DELAY CREDENTIALS CHALLENGE AND THEREBY GAIN TIME FOR GKR, US AND FRIENDLY NATIONS TO LOBBY IN BEHALF GKR. GKR CAN BE PHYSICALLY PRESENT, ARMED WITH CREDENTIALS IN HAND IN CASE OF CHALLENGE BY OPPOSING DELEGATION WHEREUPON, ACCORDING BEST INFORMATION AVAILABLE, MATTER WOULD BE REPORTED BY CREDENTIALS COMMITTEE TO PLENARY SESSION FOR VOTE.

4. GC PRESIDENT HAGUIWARA HAS INTERCEPTED AT UNESCO DIRECTOR GENERAL'S OFFICE A LETTER SIGNED BY GKR UNESCO AMBASSADOR ESSARO NAMING, BUT NOT ACCREDITING, MEMBERS OF DELEGATION AND PREVENTED ITS INSCRIPTION IN GENERAL CONFERENCE RECORDS BECAUSE OF LEGAL ADVISOR'S OPINION THAT EVEN SUCH INFORMATIONAL DOCUMENTS TRADITIONALLY VIEWED BY UNESCO AS "PROVISIONAL ACCREDITATION" AND THEREFORE SUBJECT TO CHALLENGE.

5. HAGUIWARA TOLD PERMREP HE WILL MEET WITH GKR FORNMIN KEUKY LIM THIS EVENING TO DISCUSS IN DETAIL THE TACTICS THAT HAGUIWARA BELIEVES SUGGESTED BY PRESENT SITUATION. HAGUIWARA WILL ADVISE PERMREP OF GKR FORNMIN'S REACTIONS FOLLOWING MEETING.

6. AS HAGUIWARA SEES IT, GKR PROBABLY BEST ADVISED TO BE PRESENT BUT NOT SUBMIT ANY FORM OF CREDENTIALS. IF "GRUNK" DELEGATION SHOULD PRESENT CREDENTIALS, HAGUIWARA, AS GC PRESIDENT, WILL KNOW IN ADVANCE AND BE ABLE TO SIGNAL US AND GRK THAT LATTER SHOULD PRESENT CREDENTIALS. NEITHER DELEGATION WOULD BE PERMITTED TO VOTE. ANOTHER SCENARIO WOULD BE FOR GKR TO PRESENT CREDENTIALS, HAVE INEVITABLE VOTE AND, IF LOST, HAGUIWARA WOULD RULE THAT UNESCO FOLLOW UNGA PRACTICE OF CONSIDERING CREDENTIALS REJECTION AN ACT OF REPROBATION BUT THAT NEVERTHELESS PERMITTED DELEGATION TO PARTICIPATE AS CONFIDENTIAL

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PER SOUTH AFRICANS. DISADVANTAGE, IN HAGUIWARA'S VIEW, IS THAT HIS RULING COULD AND PROBABLY WOULD BE OVERTURNED BY GC VOTE. ANOTHER AND SLIGHTLY BETTER TACTIC THAN LATTER, WOULD BE FOR GKR TO PRESENT CREDENTIALS AND WHEN REPORTED OUT BY CREDENTIALS COMMITTEE FOR VOTE TO PLENARY HE COULD RULE THAT NO ACTION BE TAKEN PENDING OUTCOME OF UNGA DELIBERATIONS. HOWEVER, THIS, ALSO, COULD BE OVERTURNED.

7. HAGUIWARA WILL NOT PRESS HIS FIRST CHOICE DETAILED
ABOVE ON LIM BUT ONLY GIVE HIS OPINION THIS BEST COURSE.

COMMENT

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C O N F I D E N T I A L SECTION 02 OF 02 PARIS 24182

8. AS INDICATED PARA 2 ABOVE, PERMDEL FEELS HAGUIWARA
TACTIC HAS ADVANTAGE OF SIMPLICITY AND FLEXIBILITY TO
ADJUST TO WHAT LIKELY TO BE UNPREDICTABLE BUT FAST-
BREAKING CHAIN OF EVENTS. ANY MANEUVER IS POSSIBLE,
JUST AS IS SUDDEN CHANGE, FOR BETTER OR FOR WORSE, IN
PRESENTLY UNFAVORABLE SITUATION OF GKR. AS PERMDEL HAS
STRESSED PREVIOUSLY, UNESCO GENERAL CONFERENCES ARE
CHARACTERISTICALLY UNDISCIPLINED, DUE INFREQUENCY OF
MEETING AND NON-FORNMIN COMPOSITION MOST DELEGATIONS,
AND VIRTUALLY INDIFFERENT TO ARGUMENTS OF LEGAL OR PRO-
CEDURAL ORTHODOXY. AN UNCERTAIN GLIMMER OF HOPE WAS

PROFERRED IN CASUAL REMARKS TODAY OF UNESCO SENGALESE
AMBASSADOR TO DELOFF THAT CORRIDOR GOSSIP AMONG AFRICANS
SUGGESTS INCLINATION TO DEFER ANY DECISION RE GKR UNTIL
AFTER UNGA. HOWEVER, AFRICAN GROUP HAS NOT MET YET AND
MOST AFRICAN PERMDELS IN PARIS DO NOT KNOW WHAT INSTRU-
CTIONS THE HEADS OF AFRICAN DELEGATIONS TO GC MAY HAVE
UNTIL LATTER ARRIVE BEGINNING NEXT WEEK. OF COURSE, IF
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AXE FALLS ON GKR IN NEW YORK SAME WILL HAPPEN IN
PARIS.
IRWIN

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